WHAT IS CLAIMED IS:

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- 1. A composition comprising a niosome, wherein the niosome retaining within its structure:
 - (1) a cyclodextrin inclusion complex formed by a cyclodextrin compound and a steroidal active agent; and
 - (2) a vesicle formed by a nonionic surfactant;

wherein said niosome can facilitate the transdermal delivery of said steroidal active agent.

- 2. The composition of claim 1, wherein said steroidal active agent is selected from the group consisting of progestogens, corticosteroids, estrogens, and androgens.
 - 3. The composition of claim 1, wherein said cyclodextrin compound is selected form the group consisting of α -cyclodextrin, β -cyclodextrin, γ -cyclodextrin, methyl-cyclodextrin, propyl-cyclodextrin, isopropyl-cyclodextrin, hydroxy-cyclodextrin, hydroxyethyl-cyclodextrin, hydroxypropyl-cyclodextrin, and sulfoalkyl-cyclodextrin.
 - 4. The composition of claim 3, wherein said cyclodextrin compound is β -cyclodextrin.
 - 5. The composition of claim 1, wherein said cyclodextrin inclusion complex is comprised of a cyclodextrin compound and a steroidal active agent in a molar ratio of about 1.0 to 10.0.

- 6. The composition of claim 1, wherein said nonionic surfactant is selected from the group consisting of alcohols, polyalkylene oxide derivatives, alkyl polyglycosides, derivatives of N-alkyl glucamine; fatty acid esters of sucrose; fatty acid esters of polyethylene glycol; (C₆-C₂₄)alkyl polyglycosides; derivatives of N-(C₆-C₂₄)alkyl glucamine; amine oxides; sorbitol monostearate type surfactant and polyoxyalkylene sorbitan monostearate type surfactant.
- 7. The composition of claim 6, wherein said nonionic surfactant is a sorbitol monostearate type surfactant.
 - 8. The composition of claim 1, wherein said niosome is comprised of a nonionic surfactant vesicle and a cyclodextrin inclusion complex in a ratio of 1.0 to 25.0.

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- 9. A method of producing a composition comprising a niosome, wherein the niosome retaining within its structure:
 - (1) a cyclodextrin inclusion complex formed by a cyclodextrin compound and a steroidal active agent; and
 - (2) a vesicle formed by a nonionic surfactant;

wherein said niosome can facilitate the transdermal and/or transmucosal delivery of said steroidal active agent,

the method comprising the steps of:

- (a) forming a cyclodextrin inclusion complex of a steroidal active agent;
- (b) forming a vesicle solution of a nonionic surfactant;

- (c) mixing the vesicle solution of step (b) with the cyclodextrin inclusion complex of step (a) in a molar ratio of about 1.0 to 25.0; and
- (d) drying the resulted mixture of step (c).

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- 10. The method of claim 9, wherein said steroidal active agent is selected from the group consisting of progestogens, corticosteroids, estrogens, and androgens.
- 11. The method of claim 9, wherein said cyclodextrin compound is selected form the group consisting of α -cyclodextrin, β -cyclodextrin, γ -cyclodextrin, methyl-cyclodextrin, propyl-cyclodextrin, isopropyl-cyclodextrin, hydroxy-cyclodextrin, hydroxyethyl-cyclodextrin, hydroxypropyl-cyclodextrin, and sulfoalkyl-cyclodextrin.
- 12. The method of claim 11, wherein said cyclodextrin compound is β -cyclodextrin.
 - 13. The composition of claim 9, wherein said cyclodextrin inclusion complex is comprised of a cyclodextrin compound and a steroidal active agent in a molar ratio of about 1.0 to 10.0.
 - 14. The method of claim 9, wherein said nonionic surfactant is selected from the group consisting of alcohols, polyalkylene oxide derivatives, alkyl polyglycosides, derivatives of N-alkyl glucamine; fatty acid esters of sucrose; fatty acid esters of polyethylene glycol; (C_6-C_{24}) alkyl polyglycosides; derivatives

of $N-(C_6-C_{24})$ alkyl glucamine; amine oxides; sorbitol monostearate type surfactant and polyoxyalkylene sorbitan monostearate type surfactant.

- 15. The method of claim 14, wherein said nonionic surfactant is a sorbitol monostearate type surfactant.
 - 16. The method of claim 9, wherein said mixing of step (a) is a physical mixing process or a freeze-drying process.
 - 17. The method of claim 16, wherein the physical mixing process characterized in grinding a mixture of a cyclodextrin compound and a steroidal active agent in a grinder until the mixture is homogenous.
- 18. The method of claim 16, wherein the freeze-drying process

 characterized in having the steps of:
 - (a) mixing an aqueous solution of a cyclodextrin compound and an alcoholic solution of a steroidal active agent;
 - (b) evaporating the solvent of said solution mixture of step (a); and
 - (c) freeze-drying the resulted mixture of step (b).

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19. A method for facilitating transdermal delivery of a steroidal active agent, comprising administering to a human or an animal the composition of claim 1.